## *Lean & Agile* Enterprise Frameworks

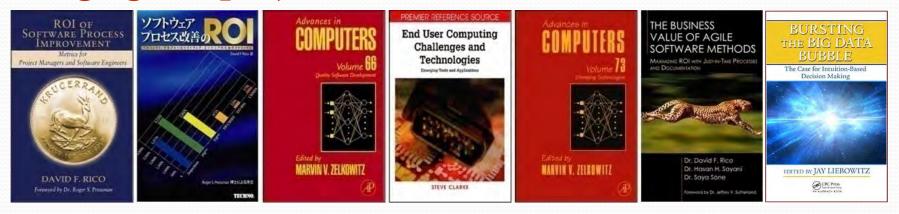
# Using SAFe 4.5 to Manage U.S. Gov't Agencies, Portfolios & Acquisitions

#### Dr. David F. Rico, PMP, CSEP, FCP, FCT, ACP, CSM, SAFE, DEVOPS

Twitter: @dr\_david\_f\_rico Website: http://www.davidfrico.com LinkedIn: http://www.linkedin.com/in/davidfrico Agile Capabilities: http://davidfrico.com/rico-capability-agile.pdf Agile Cost of Quality: http://www.davidfrico.com/agile-vs-trad-coq.pdf DevOps Return on Investment (ROI): http://davidfrico.com/rico-devops-roi.pdf Dave's NEW Business Agility Video: http://www.youtube.com/watch?v=hTvtsAkL8xU Dave's NEWER Scaled Agile Framework SAFe 4.5 Video: http://youtu.be/1TAuCRq5a34 Dave's NEWEST Development Operations Security Video: http://youtu.be/X22kJAvx44A DoD Fighter Jets versus Amazon Web Services: http://davidfrico.com/dod-agile-principles.pdf

#### **Author Background**

□ Gov't contractor with 35+ years of IT experience □ B.S. Comp. Sci., M.S. Soft. Eng., & D.M. Info. Sys. □ Large gov't projects in U.S., Far/Mid-East, & Europe



→ Career systems & software engineering methodologist
 → Lean-Agile, Six Sigma, CMMI, ISO 9001, DoD 5000
 → NASA, USAF, Navy, Army, DISA, & DARPA projects
 → Published seven books & numerous journal articles
 → Intn'l keynote speaker, 215 talks to 20,900+ people
 → Specializes in metrics, models, & cost engineering
 → Cloud Computing, SOA, Web Services, FOSS, etc.
 → Professor at 7 Washington, DC-area universities

#### Strategy vs. Tactics — Sun Tzu

Strategy without tactics is the slowest route to victory. Tactics without strategy is the noise before defeat.

- Sun Tzu

#### **Definition of Portfolio Management**

Portfolio. Subportfolio, program, project, operations
 Portfolio Mgt. Manage these to achieve strategic obj.
 Objectives. Includes efficiency, effectiveness, & value



Skrabak, J. L. (2013). The standard for portfolio management (Third Edition). Newtown Square: PA: Project Management Institute.

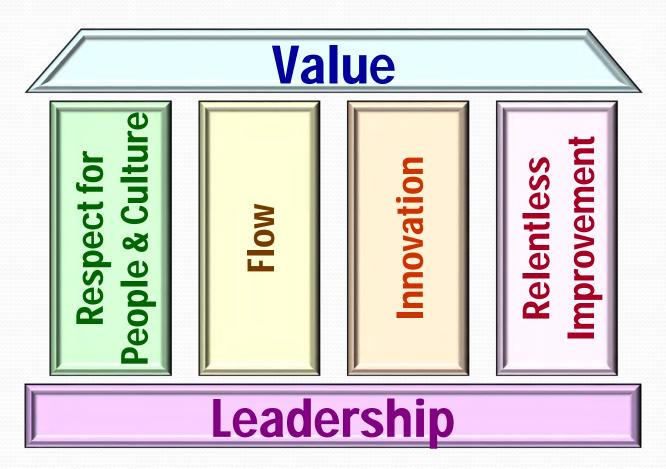
#### Lean & Agile FRAMEWORK?

- □ **Frame-work** (frām'wûrk') A support structure, skeletal enclosure, or scaffolding platform; <u>Hypothetical model</u>
  - A multi-tiered framework for using lean & agile methods at the enterprise, portfolio, program, & project levels
  - An approach embracing values and principles of lean thinking, product development flow, & agile methods
  - Adaptable framework for collaboration, teamwork, iterative development, & responding to change
  - Tools for agile scaling, rigorous and disciplined planning & architecture, and a sharp focus on product quality
- Maximizes BUSINESS VALUE of organizations, programs, & projects with lean-agile values, principles, & practices

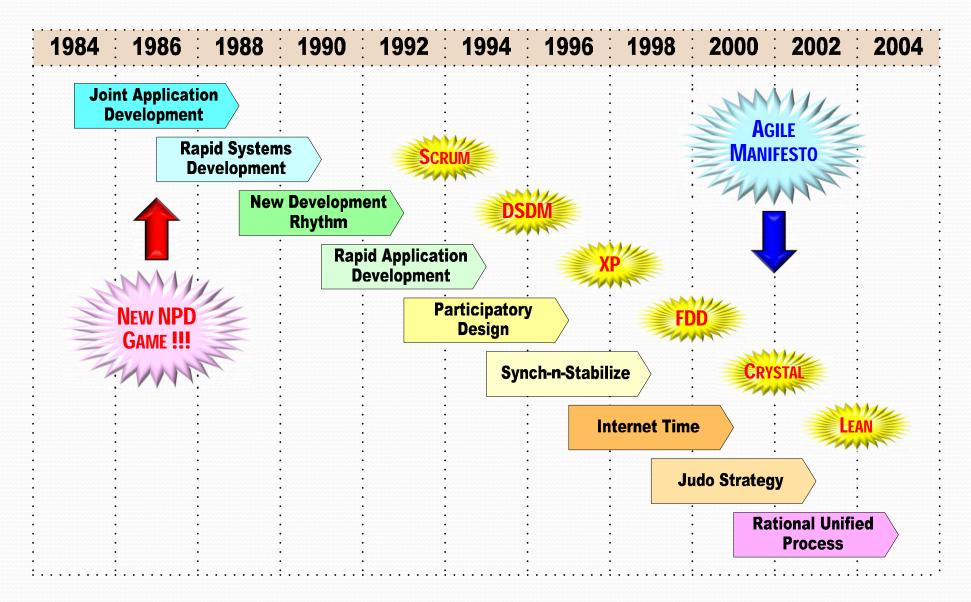
Leffingwell, D. (2011). Agile software requirements: Lean requirements practices for teams, programs, and the enterprise. Boston, MA: Pearson Education.

#### What are Lean Values?

Time-centric way to compete on speed & time
 Customer-centric model to optimize cost & quality
 Pull-centric alternative to wasteful mass production

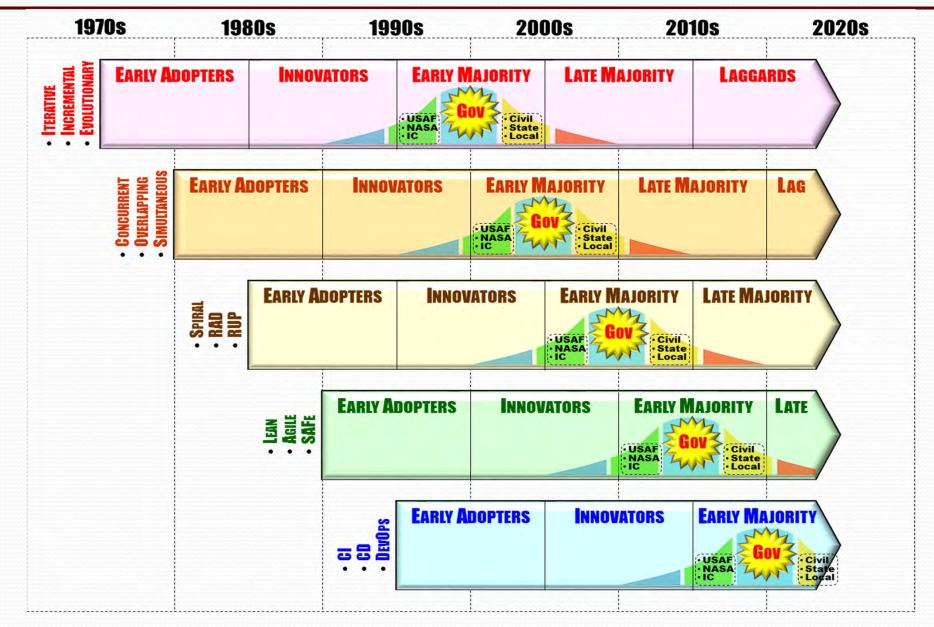


#### **Agile METHODS Timeline**



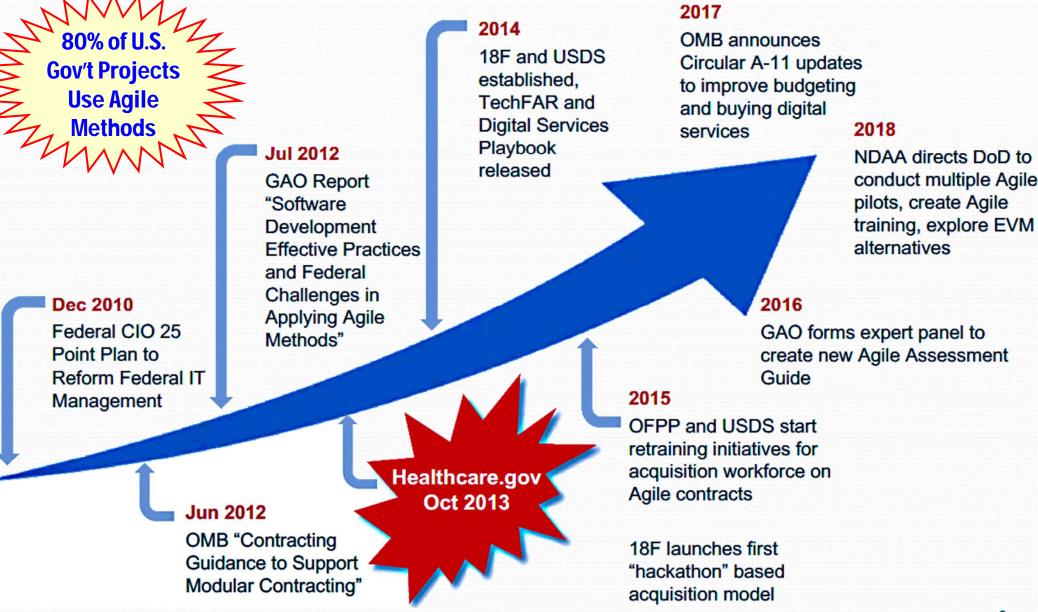
Rico, D. F., Sayani, H. H., & Field, R. F. (2008). *History of computers, electronic commerce, and agile methods*. In M. V. Zelkowitz (Ed.), Advances in computers: Emerging technologies, Vol. 73. San Diego, CA: Elsevier.

#### **Agile GOVERNMENT Adoption Curve**



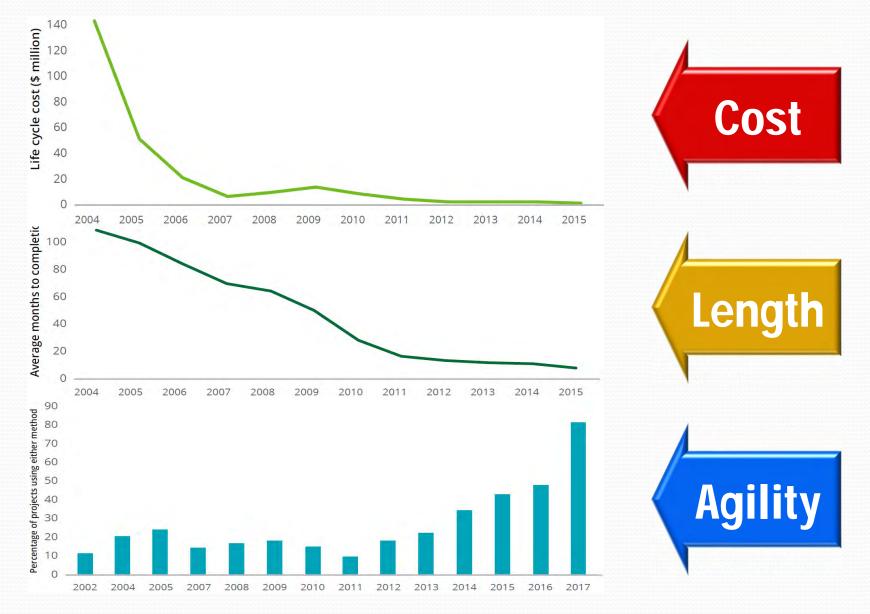
Rico, D. F. (2017). U.S. government agile adoption curve. Retrieved September 15, 2017, from http://davidfrico.com/dod-agile-adoption.pdf

#### **Agile GOVERNMENT Timeline**



Mayner, S. (2018). *Growing adoption of SAFe in government*. Boulder, CO: Scaled Agile Academy. Viechnicki, P., & Kelkar, M. (2017). *Agile by the numbers: A data analysis of agile development in the US federal government*. Washington, DC: Deloitte, LLC.

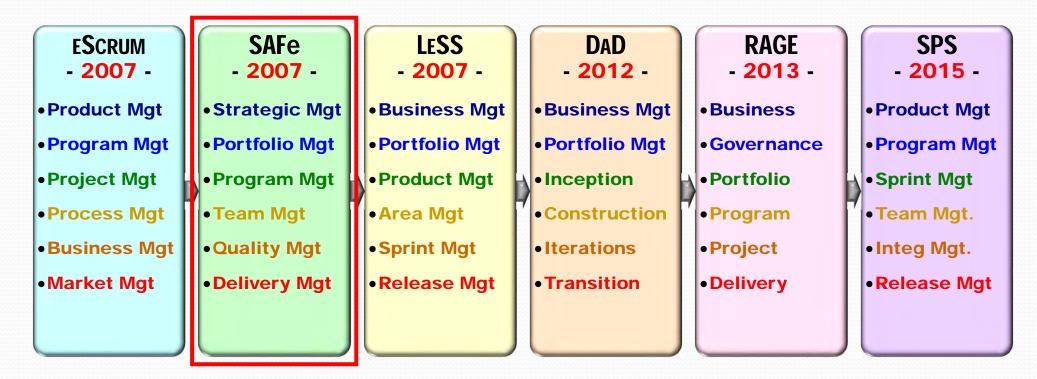
#### **Agile GOVERNMENT Adoption**



Viechnicki, P., & Kelkar, M. (2017). Agile by the numbers: A data analysis of agile development in the US federal government. Washington, DC: Deloitte, LLC.

#### **Models of AGILE FRAMEWORKS**

Numerous models of agile portfolio mgt. emerging
 Based on lean-kanban, release planning, and Scrum
 Include organization, program, & project management



Schwaber, K. (2007). The enterprise and scrum. Redmond, WA: Microsoft Press.

Leffingwell, D. (2007). Scaling software agility: Best practices for large enterprises. Boston, MA: Pearson Education.

Larman, C., & Vodde, B. (2008). Scaling lean and agile development: Thinking and organizational tools for large-scale scrum. Boston, MA: Addison-Wesley. Ambler, S. W., & Lines, M. (2012). Disciplined agile delivery: A practitioner's guide to agile software delivery in the enterprise. Boston, MA: Pearson Education. Thompson, K. (2013). cPrime's R.A.G.E. is unleashed: Agile leaders rejoice! Retrieved March 28, 2014, from http://www.cprime.com/tag/agile-governance Schwaber, K. (2015). The definitive guide to nexus: The exoskeleton of scaled scrum development. Lexington, MA: Scrum.Org

#### Agile Enterprise F/W Comparison

Numerous lean-agile enterprise frameworks emerging
 eScrum & LeSS were 1st (but SAFe & DaD dominate)
 SAFe is the most widely-used (with ample resources)

Factor	eScrum	SAFe	LeSS	DaD	RAGE	SPS
Simple	✓	$\checkmark$	$\checkmark$	$\checkmark$	✓	$\checkmark$
Well-Defined		$\checkmark$		$\checkmark$		$\checkmark$
Web Portal		✓			✓	
Books	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$		
Measurable		✓				
Results	$\checkmark$	$\checkmark$		$\checkmark$		
Training & Cert		$\checkmark$				
Consultants		$\checkmark$				
Tools		$\checkmark$				
Popularity	$\checkmark$	$\checkmark$		$\checkmark$		
International		$\checkmark$	✓	$\checkmark$		
Fortune 500	$\checkmark$	✓		✓		
Government		<ul> <li>✓</li> </ul>			$\checkmark$	
Lean-Kanban			$\checkmark$			

#### **SAFe GOVERNMENT Adoption**



Mayner, S. (2018). Growing adoption of SAFe in government. Boulder, CO: Scaled Agile Academy.

#### **SAFe GOVERNMENT EXAMPLES**

Moving SAFe sped adoption of new system capabilities and avoided \$600 million in expenditures

Wes Haga, Chief, U.S. Air Force Research Lab, Information Directorate, U.S. Air Force, Distributed Common Ground System Program (DCGS)

SAFe at GSA enabled 100% on-time delivery, 25% less cost, 96.7% defect free, and 99.82% data migration

Elizabeth Reed, Techflow, U.S. General Services Administration (GSA), Billing and Accounts Receivable Program

IV&V Testing is completed within SAFe Sprints on the most mature Agile Release Train (ARTs) was a big win for us

Mike O'Shea, Accenture Federal Services, U.S. State Department, Bureau of Consular Affairs Program

We turned around a failing U.S. DoD Warfighter program Within 10 months using the Scaled Agile Framework (SAFe)

Scott Keenan, JLVC PM, Joint Staff, Modeling & Simulation (M&S) Program for Joint Training Exercises

#### Portfolio Management — Box

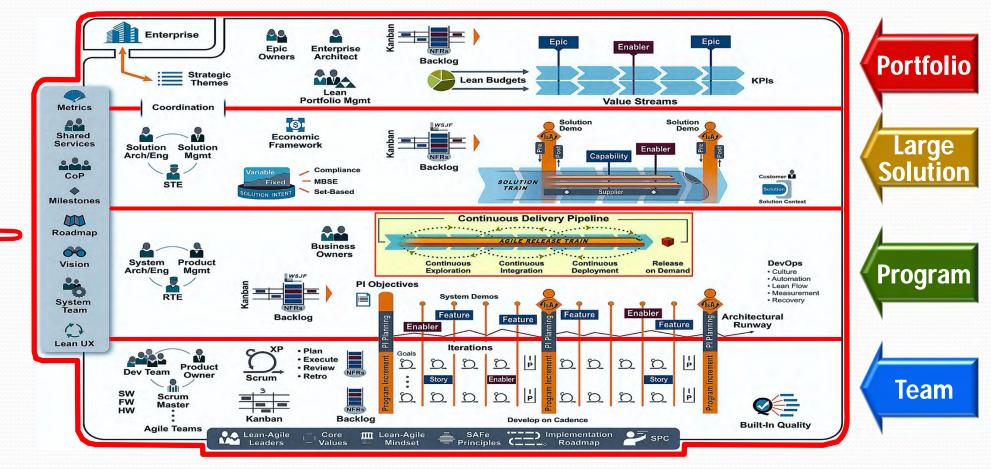
## All models are wrong but some are useful



George E.P. Box

#### Scaled Agile Framework (SAFE)

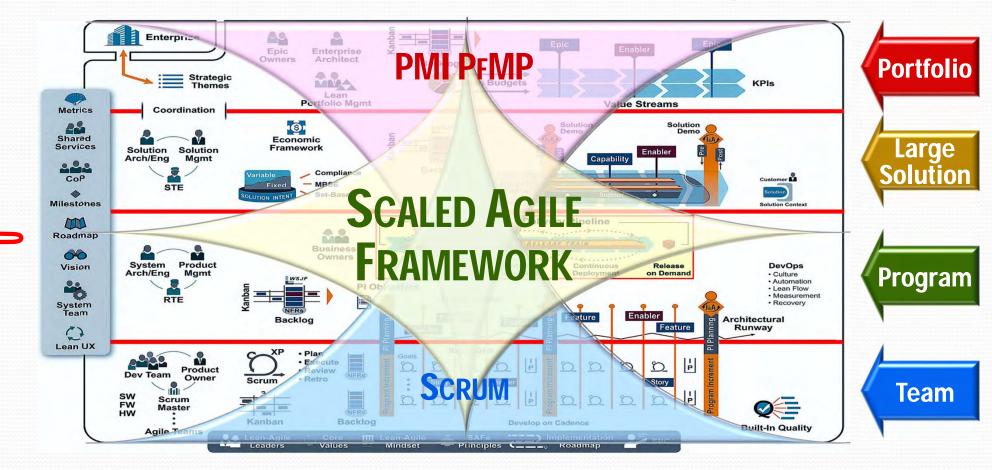
Proven, public well-defined F/W for scaling Lean-Agile
 Synchronizes alignment, collaboration, and deliveries
 Quality, execution, alignment, & transparency focus



Leffingwell, D. (2017). Scaled agile framework (SAFe). Retrieved July 4, 2017 from http://www.scaledagileframework.com

#### PfMP vs. SAFE vs. Scrum

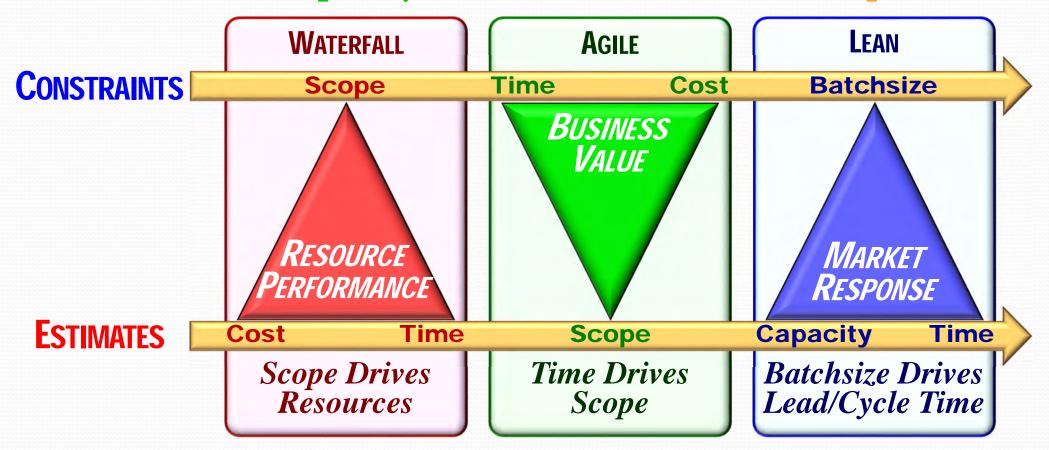
Scrum created to address Agile team mgt.
 SAFe created to address Agile program mgt.
 PfMp created to address Portfolio management



Leffingwell, D. (2007). Scaling software agility: Best practices for large enterprises. Boston, MA: Pearson Education.

#### SAFe GOLDILOCKS Zone

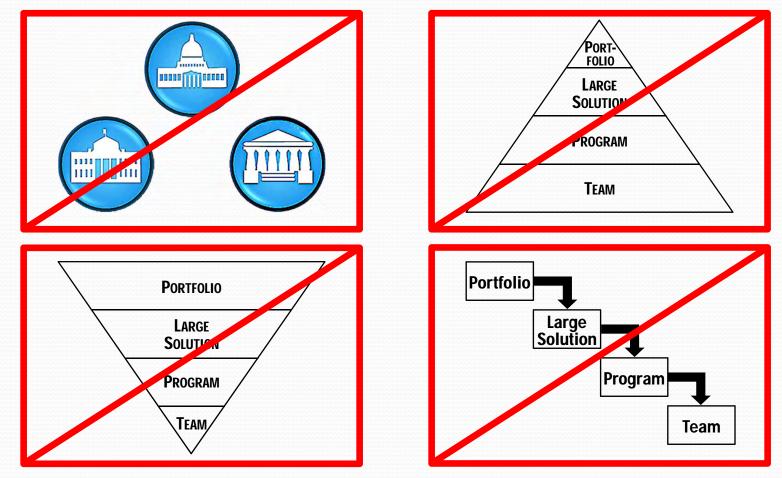
Traditional project management is scope-based
 Agile project management is primarily time-based
 <u>Batchsize</u>, capacity, & time key to market response



Rico, D. F. (2017). *Lean triangle: Triple constraints*. Retrieved December 17, 2017, from http://davidfrico.com/lean-triangle.pdf Sylvester, T. (2013). *Waterfall, agile, and the triple constraint*. Retrieved December 16, 2017, from http://tom-sylvester.com/lean-agile/waterfall-agile-the-triple-constraint Pound, E. S., Bell, J. H., Spearman, M. L. (2014). *Factory physics: How leaders improve performance in a post-lean six sigma world*. New York, NY: McGraw-Hill Education.

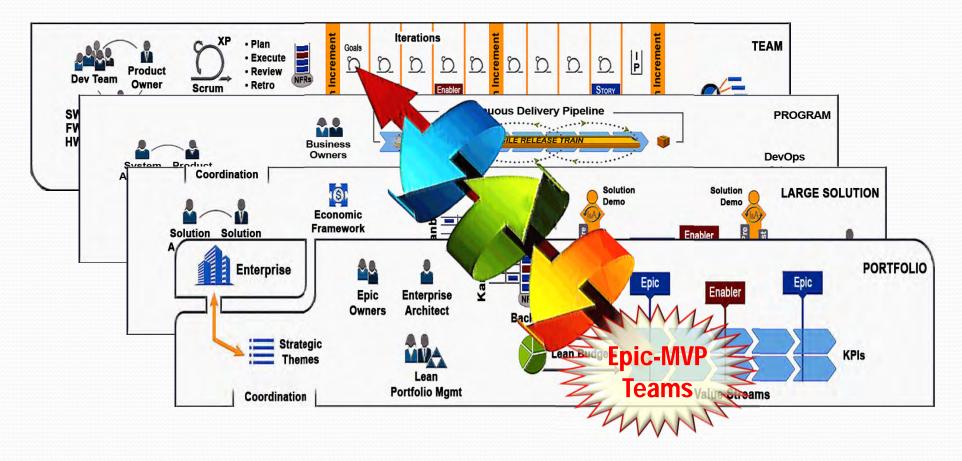
#### **SAFe ANTI-PATTERNS**

SAFe is NOT a U.S. Government Hierarchy
 SAFE is NOT a Contract Hierarchy/Bureaucracy
 SAFe is DEFINITELY NOT a Waterfall Life Cycle



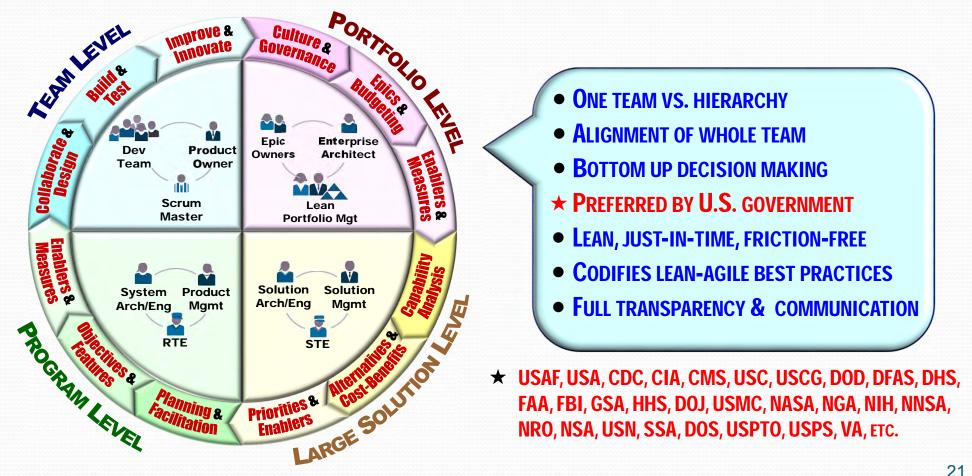
#### **SAFe Epic-MVP Teams**

SAFe cross functional teams cut across levels
 Inc. portfolio, solution, program, & team functions
 Purpose is to shepherd epics through value streams



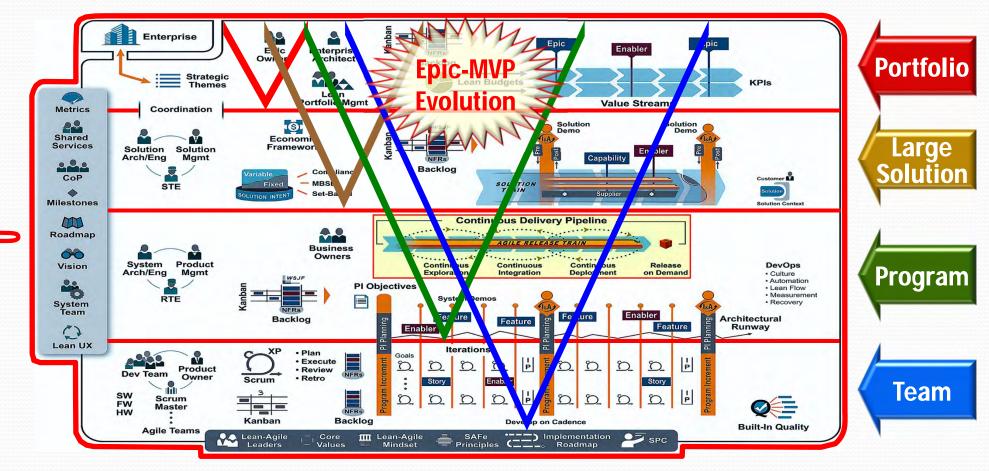
#### **SAFe Cross Functional Teams**

SAFe Epic-MVP teams consist of diverse personnel Teams range from Epic owners through development ☞□ Include scoping, analysis, planning, & implementation



#### **SAFe Epic Evolution**

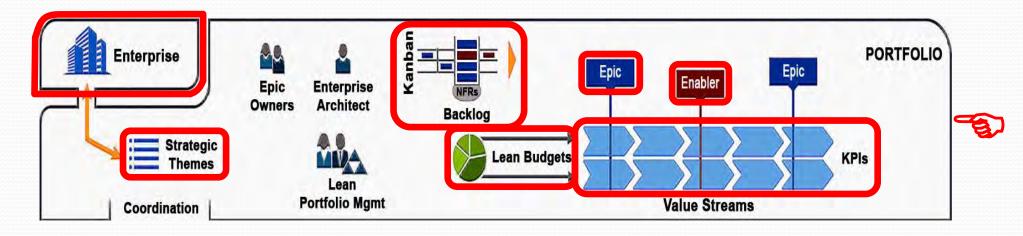
Portfolio & program epics begin at top levels
 Epics scoped, analyzed, & split by tech. architects
 Narrow epics are built, tested, deployed, & evaluated

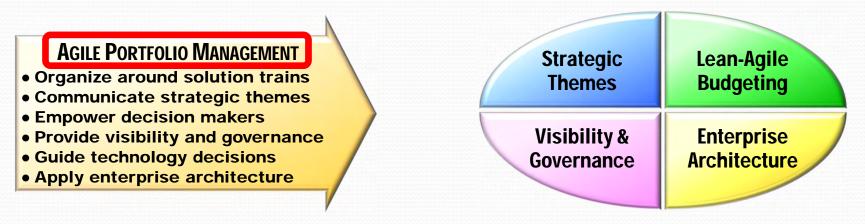


Leffingwell, D. (2017). Scaled agile framework (SAFe). Retrieved July 4, 2017 from http://www.scaledagileframework.com

#### **SAFe Portfolio Level**

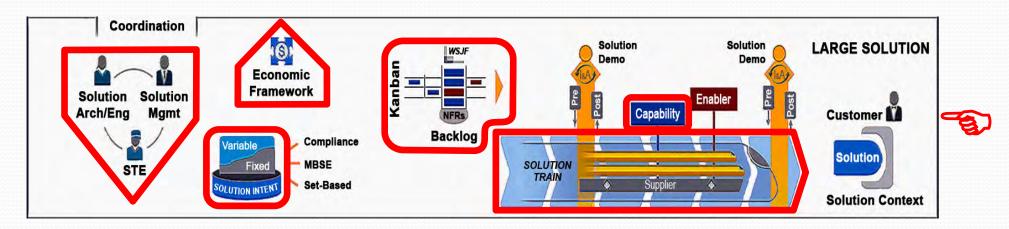
Business objectives mapped to strategic themes
 Enterprise architecture, Kanban, & economic cases
 Value delivery via epics, enablers, and solution trains

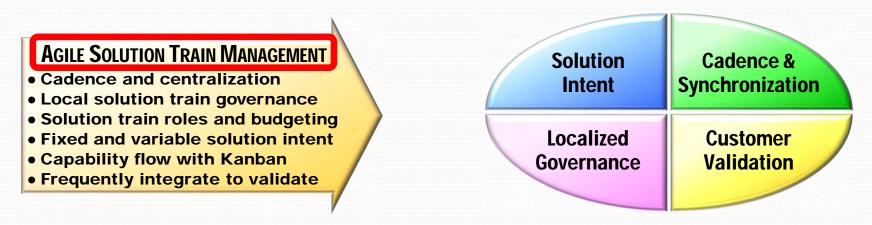




#### **SAFe LARGE SOLUTION Level**

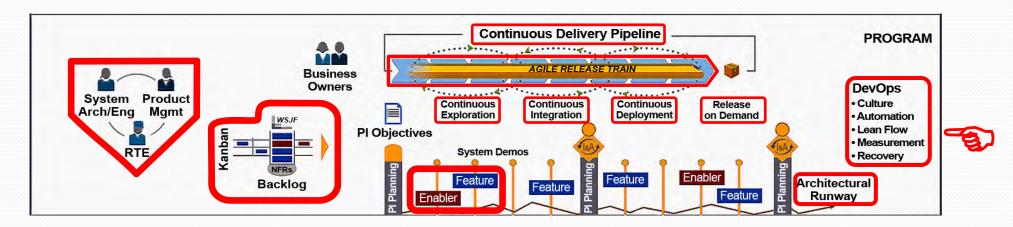
Economic framework and solution train budgeting
 Agile architecture, solution train engineer & Kanban
 Solution deliveries via capabilities and release trains

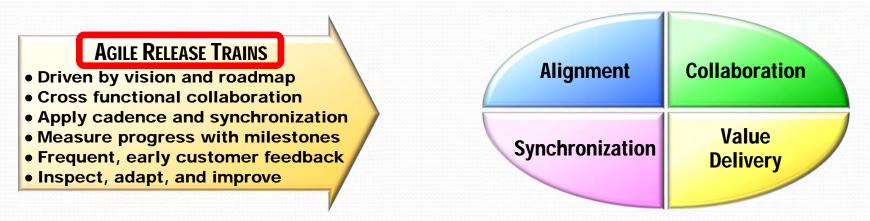




#### **SAFe Program Level**

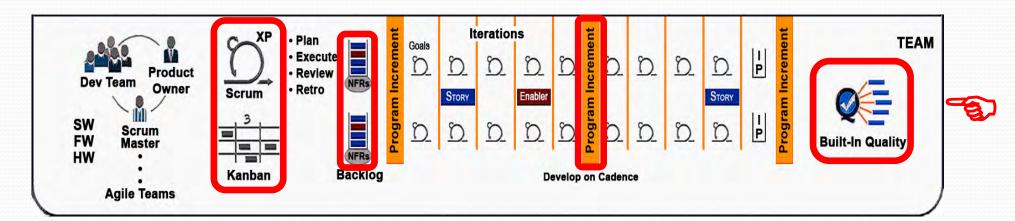
Product and release management team-of-team
 Common mission, backlog, estimates, and sprints
 Value delivery via program-level enablers & features

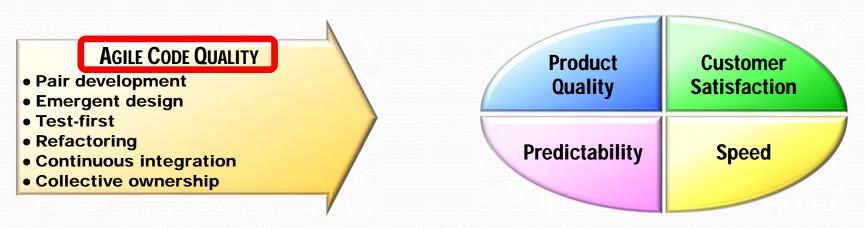




#### **SAFe TEAM Level**

Empowered, self-organizing cross-functional teams
 Hybrid of Scrum PM & XP technical best practices
 Value delivery via empowerment, quality, and CI

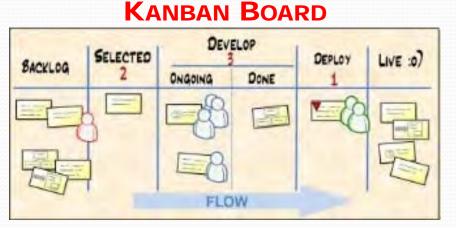


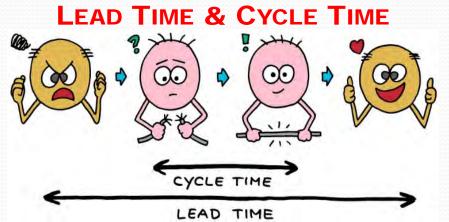


Leffingwell, D. (2017). Scaled agile framework (SAFe). Retrieved July 4, 2017 from http://www.scaledagileframework.com

#### **SAFe METRICS**

Late big bang integration increases WIP backlog
 Agile testing early and often reduces WIP backlog
 CI/CD/DevOps lower WIP, Cycle Time, & Lead Time

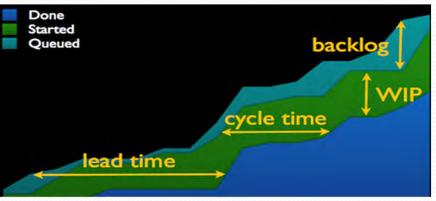




**CUMULATIVE FLOW DIAGRAM** 

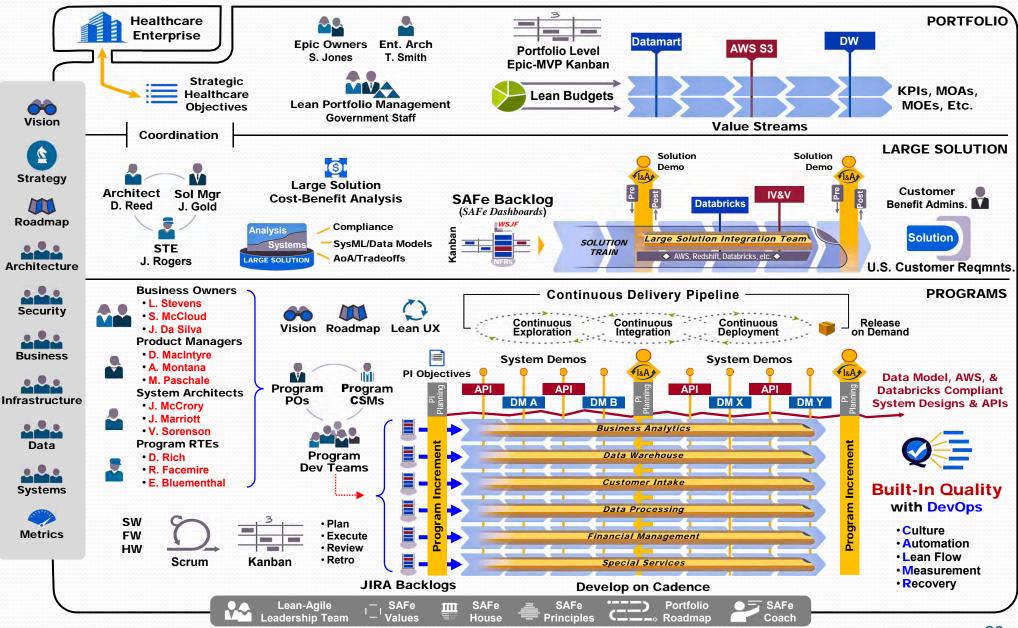


**PUTTING IT ALL TOGETHER** 

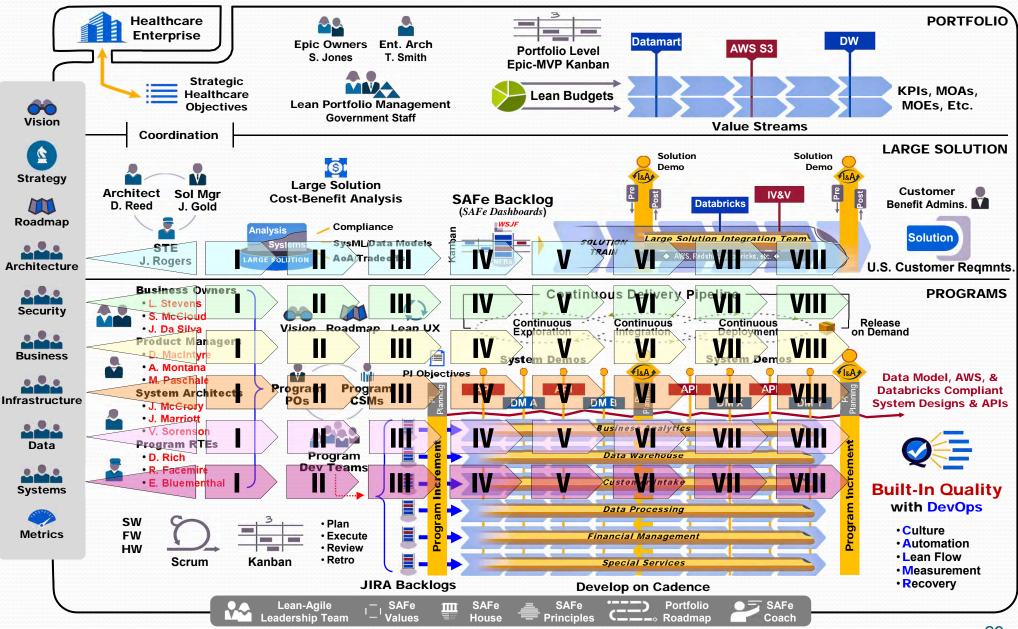


Nightingale, C. (2015). Seven lean metrics to improve flow. Franklin, TN: LeanKit.

#### **SAFe Case Study**



#### **SAFe Case Study Governance**



#### SAFe Case Study Impact

- Trained and certified team on SAFe principles.
- Rigorously follow daily lean and agile ceremonies.
- Rolled out SAFe Program Increment Planning (twice).
- Implemented SAFe on state-of-the-art ALM Workflow tool.
- Practice essential SAFe for managing portfolio deliverables.
- Established, measure, and track Lean-Agile performance metrics.
- Implemented analytics for automated reporting of the performance.
- Began agile assessments of large solutions within overall portfolio.
- Positive impacts on overall portfolio lean-agile thought-leadership.
- *Rapidly transforming culture from traditional to lean-agile thinking.*

#### SAFe Case Study Lessons Learned

Must consider factors critical to SAFe success
 SAFe culture changes begins with bold leadership
 <u>Leadership, contracts, experience, & coaching are key</u>

	SUCCESS FACTOR	SUCCESS ELEMENTS	SCORE
	BUYER ENTERPRISE	VISIONS, STRATEGIES, POLICIES & GUIDELINES	☺ - ✓
(F)	BUYER LEADERSHIP	KNOWLEDGE, TRAINING, EXPERIENCE, & SUPPORT	
	BUYER TEAM LEADS	KNOWLEDGE, TRAINING, EXPERIENCE, & SUPPORT	☺ - ✓
(P)	SUPPLIER AGREEMENTS	OC, VALUES, PRINCIPLES, PRACTICES, & TOOLS	
	SUPPLIER ENTERPRISE	VISIONS, STRATEGIES, POLICIES & GUIDELINES	<b>×</b> - 🛠
(F)	SUPPLIER LEADERSHIP	KNOWLEDGE, TRAINING, EXPERIENCE, & SUPPORT	☺ - ✓
	SUPPLIER TEAM LEADS	KNOWLEDGE, TRAINING, EXPERIENCE, & SUPPORT	
(F)	SUPPLIER EXPERIENCE	OC, VALUES, PRINCIPLES, PRACTICES, & TOOLS	<b>×</b> - <b>×</b>
	SUPPLIER ALM TOOLS	MANAGEMENT, DOCUMENTS, REPORTS, & DELIVERY	<b>×</b> – 🛠
(F)	SUPPLIER COACHING	OC, VALUES, PRINCIPLES, PRACTICES, & TOOLS	☺ - ✓

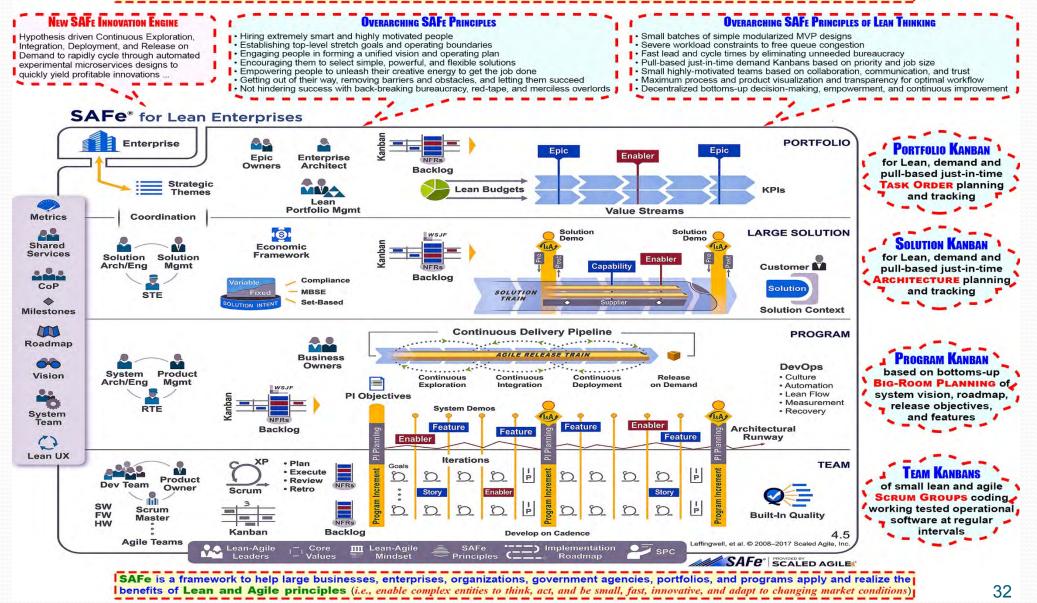
Holler, R. (2017). 11th annual state of agile survey: State of agile development. Atlanta, GA: VersionOne.

Leffingwell, D. (2017). Scaled agile framework (SAFe). Retrieved March 1, 2017 from http://www.scaledagileframework.com

Rico, D. F. (2017). Lean & agile org. change: Innovative models to successfully implement process improvement. Retrieved December 21, 2017, from http://davidfrico.com 31 Rico, D. F. (2017). Lean & agile org. leadership: Some leadership history, theory, models, & 360 degree assessments. Retrieved December 21, 2017, from http://davidfrico.com

#### **SAFe BUSINESS VALUE Drivers**

**ISAFe** is a de facto international standard multi-tiered reference model, skeletal framework, and scaffolding platform for applying **Lean & Agile Iprinciples** to large Information Technology (IT) portfolios, programs, and projects (*in Fortune 500 firms, Government Agencies, and Europe*)



Rico, D. F. (2017). First start with why: What is the business case, justification, and need for SAFe? Retrieved January 2, 2018, from http://davidfrico.com/safe-why.pdf

#### **SAFe Benefits**

Cycle time and quality are most notable improvement
 Productivity on par with Scrum at 10X above normal
 Data shows SAFe scales to teams of 1,000+ people

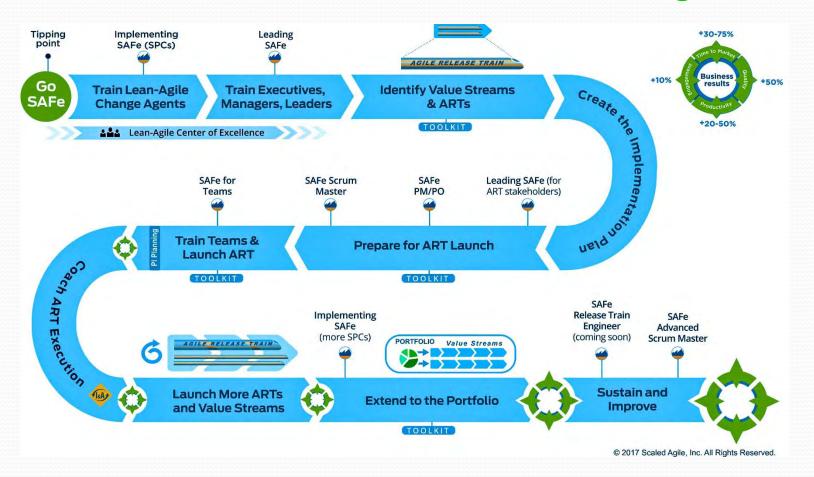
	Benefit	Nokia	SEI	Telstra	ВМС	Trade Station	Discount Tire	Valpak	Mitchell	John Deere	Spotify	Comcast	Average
	Арр	Maps	Trading	DW	Π	Trading	Retail	Market	Insurance	Agricult.	Cable	PoS	
	Weeks	95.3	2		52				52	52		52	51
_(	People	520	400	75	300	100		90	300	800	150	120	286
E ×	Teams	66	30	9	10	10		9	60	80	15	12	30
	Satis		25%	29%					15%				23%
	Costs			50%								10%	20%
(	Product				2000%		25%					10%	678%
	Quality			95%					44%	50%		50%	60%
	Cycle			600%	600%				300%	50%	300%		370%
	ROI				2500%	200%							1350%
	Morale			43%					63%	10%			<b>39%</b>

Leffingwell, D. (2014). Scaled agile framework (SAFe) case studies. Denver, CO: Leffingwell, LLC.

Rico, D. F. (2014). Scaled agile framework (SAFe) benefits. Retrieved June 2, 2014, from http://davidfrico.com/safe-benefits.txt

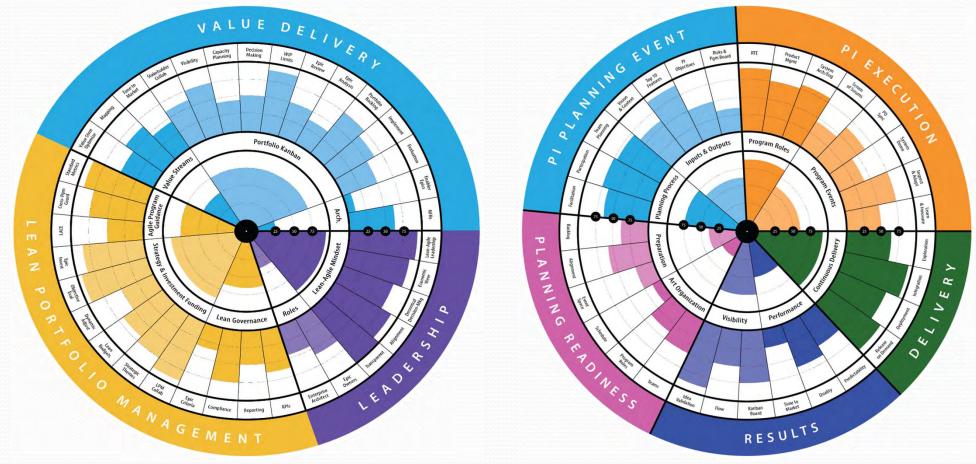
#### SAFe Roadmap—Top-Down (Big Bang)

Roadmap necessary for successful SAFe introduction
 Traditional big-bang—*story maps & incrementalism okay* Keys are top-down commitment, training, & resources



#### **SAFe Assessments**

SAFe health radar tools rapidly emerging
 Captures most SAFe dimensions and variables
 Includes portfolio, solution, program, & team level



Elatta, S. (2015). Agility health radar. Omaha, NE: Agile Transformation, Inc.

#### **SAFe ADOPTION**

Over 200,000 SAFe professionals globally (& growing)
 Over 70% of U.S. firms have SAFe certified people
 50% prefer SAFe for scaling lean-agile principles



#### ★ 200,000 SAFE CERTIFIED PROFESSIONALS IN 2018

#### ★ 50% According to New CPRIME SURVEY

Irani, Z. (2017). Scaling agile report: The first annual edition. Foster City, CA: CPrime, Inc. Leffingwell, D. (2017). Foundations of the scaled agile framework (SAFe). Retrieved March 1, 2017 from http://www.scaledagileframework.com

#### SAFe POINT vs. COUNTERPOINT

SAFe is not a method of putting lipstick on a pig
 SAFe is a 21<sup>st</sup> century portfolio management model
 SAFe based on smaller batches, bottlenecks, & delays

WHAT SAFE IS NOT	What SAFe is
Way to bootstrap lean-agile onto traditional methods	Approach to implement lean-agile on large projects
Slow process of activities, documents, & stage gates	Speed up with smaller batches, bottlenecks, & delays
Codification of legislative, executive, & judicial branch	Solve big problems with light cross-functional teams
<ul> <li>Way to embed lean-agile deep within gov't waterfalls</li> </ul>	Alternative to ineffective/inefficient waterfall standards
• Top-down, hierarchical command-n-control gov. model	<ul> <li>Lean-agile governance model for large programs</li> </ul>
Heavyweight bureaucracy of waste, WIP, and red-tape	<ul> <li>Minimal set of proven lean &amp; agile best practices</li> </ul>
Traditional push-based requirements generation meth.	Pull-based, just-in-time Kanban system for key epics
Lipstick on traditional sequential, linear, & waterfall pig	• Pull-based DevOps pipeline to quickly implement epics
Manual step-by-step prescriptive straightjacket	Way to manage commercial cloud-based tech stack
Traditional manufacturing era portfolio management	New method of 21st century portfolio management
Sprint Waterfalling, Scrummerfalling, or SAFerfalling	• Iterative, incremental, agile, & evolutionary paradigm
Way to swallow whole elephant & choke productivity	• A method to eat a large elephant one bite at a time
Means to build over-scoped & overregulated systems	• A way to build big systems with smaller scale initiatives
Way to flowdown bad planning decisions on dev teams	Bottoms up way to collect insights from technologists
Method to enslave, control, and silence programmers	Method of empowerment, ownership, & craftsmanship
Way to capture ideas from armies of middle managers	Method to efficiently implement high priority initiatives

#### **SAFe VALUES & PRINCIPLES**

SAFe is a values and principles-based reference model
 People try to turn SAFe into a set of physics equations
 SAFe offers a continuum abstract, process, & science

- VALUES SAFe is an aggregate set of Lean AND Agile values and principles (in its PUREST form).
- **PRINCIPLES** SAFe is PRINCIPLES-based like the U.S. Digital Services Playbook or Agile Manifesto.
- **BEGINNERS** Beginners RUSH into a set RIGID TANGIBLE PRACTICES that support SAFe model.

S

- **PRACTICES** These practices include rigid requirement hierarchies, PI planning, Scrum, Kanban, etc.
- **REMINDER** SAFe practitioners should FIRST stop to pay HOMAGE to SAFe's values and principles.
- FUNDAMENTALS Emphasize EVERYTHING must BEGIN and END with SAFe's values and principles.
- **TENDENCIES** Human beings are un-NATURALLY left-brained analytical and mathematical creatures.
- MISTAKES We RUSH into hard practices, processes, tools, artifacts, contracts, plans, metrics, etc.
- TRAINERS Trainers pummel SAFe students with its equations, processes, artifacts, and ceremonies.
- MANIFESTO SAFe supports Agile Manifesto (collaboration, teamwork, working SW, & adaptability).
- **SOFT-SKILLS** SAFe supports SOFT concepts like conversation, visualization, emotional intelligence, servant leadership, empowerment, simplicity, flexibility, informality, and continuous improvement.
- CONTINUUM SAFe SUPPORTS a CONTINUUM or range of IDEAS (abstract, procedural, scientific).
- LEAN-FOCUS SAFe is skewed towards LEAN principles such as Kanban, so it's not SAFe vs. Kanban.
- ADAPTABILITY Don't get wed to one set of principles, because the 21st century is moving at lightspeed.

#### **SAFe SUMMARY**

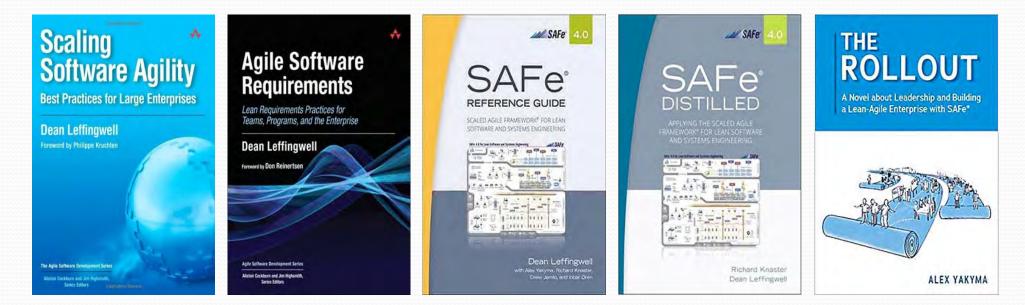
(F	→ SAFe is overarching framework for Lean-Agile thinking
(F	<ul> <li>→ SAFe like US Digital Service Playbook/Agile Manifesto</li> <li>→ SAFe used by over 200,000 people in 70% of IT firms</li> </ul>
(B)	→ SAFe used by over 200,000 people in 70% of IT firms
(B)	→ SAFe is preferred approach for U.S. gov't IT contracts
(B)	→ SAFe supports CI, CD, DevOps, AppSec, UX, and DoE
	→ SAFe is extremely well-defined in books and Internet
	→ SAFe has ample training, certification, consulting, etc.
	→ SAFe leads to increased productivity and quality
	→ SAFe supported by dozens of automated ALM tools
(B)	→ SAFe based on soft-skills—visualization, conversation, cooperation, collaboration, transparency, trust, etc.

### Portfolio Management — Porter

## The essence of strategy is choosing what not to do. Michael Porter

#### **SAFe Resources**

Guides to lean systems & software development
 Illustrates key principles, concepts, and practices
 Keys to applying lean ideas systems development



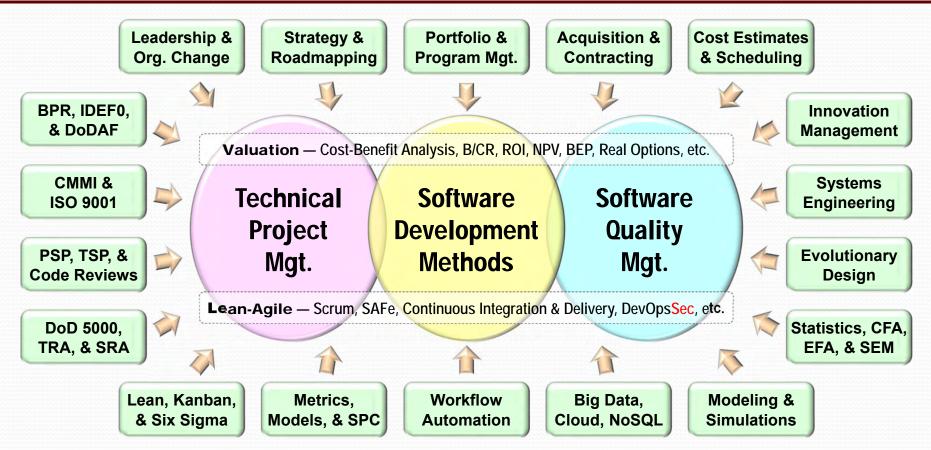
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#### **Dave's Professional Capabilities**



**STRENGTHS** – Communicating Complex Ideas • Brownbags & Webinars • Datasheets & Whitepapers • Reviews & Audits • Comparisons & Tradeoffs • Brainstorming & Ideation • Data Mining & Business Cases • Metrics & Models • Tiger Teams & Shortfuse Tasks • Strategy, Roadmaps, & Plans • Concept Frameworks & Multi-Attribute Models • Etc.



- Data mining. Metrics, benchmarks, & performance.
- Simplification. Refactoring, refinement, & streamlining.
- Assessments. Audits, reviews, appraisals, & risk analysis.
- Coaching. Diagnosing, debugging, & restarting stalled projects.
- Business cases. Cost, benefit, & return-on-investment (ROI) analysis.
- Communications. Executive summaries, white papers, & lightning talks.
- Strategy & tactics. Program, project, task, & activity scoping, charters, & plans.



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